

WHITE & CASE LLP
FERNANDO L. AENLLE-ROCHA (State Bar No. 129515)
DEVON MYERS (State Bar No. 240031)
633 West Fifth Street, Suite 1900
Los Angeles, CA 90071-2007
Tel: (213) 620-7700
Fax: (213) 452-2329
faenlle-rocha@whitecase.com
dmyers@whitecase.com

GEORGE J. TERWILLIGER III (Admitted Pro Hac Vice)
DARRYL S. LEW (Admitted Pro Hac Vice)
701 Thirteenth Street, N.W.
Washington, D.C. 20005
Tel: (202) 626-3600
Fax: (202) 639-9355
gterwilliger@whitecase.com
dlew@whitecase.com

Attorneys for Defendants
Consortium de Réalisation S.A. and CDR Entreprises

CLEARY GOTTlieb STEEN & HAMILTON LLP
LAWRENCE B. FRIEDMAN (Admitted Pro Hac Vice)
AVRAM E. LUFT (Admitted Pro Hac Vice)
One Liberty Plaza
New York, New York 10006
Tel: (212) 225-2000
Fax: (212) 225-3999
lfriedman@cgsh.com
aluft@cgsh.com

Attorneys for Crédit Lyonnais S.A.

UNITED STATES DISTRICT COURT
FOR THE CENTRAL DISTRICT OF CALIFORNIA
WESTERN DIVISION

UNITED STATES OF AMERICA,)	Case No. CR 03-760-ODW
)	
Plaintiff,)	CRÉDIT LYONNAIS S.A.,
)	CONSORTIUM DE REALISATION
v.)	S.A., AND CDR-ENTREPRISES'
)	OPPOSITION TO AIG
CREDIT LYONNAIS, et al.,)	RETIREMENT SERVICES, INC.'S
)	MOTION TO UNSEAL
Defendants.)	INDICTMENT
)	
)	[DECLARATION OF FERNANDO L.
)	AENLLE-ROCHA AND EXHIBITS FILED
)	CONCURRENTLY HERewith]

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) **DATE:** **AUGUST 29, 2011**
) **TIME:** **10:00 A.M.**
) **COURTROOM:** **11**
) **PRETRIAL CONF.:** **NONE**
) **TRIAL DATE:** **NONE**

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MEMORANDUM OF POINTS AND AUTHORITIES

I.

INTRODUCTION

This Court should deny AIG's latest attempt to gain access to the sealed Indictment in this case.² In its Motion, AIG argues the Court should unseal the Indictment on the ground that it would be in the "public" interest notwithstanding that the true purpose for which AIG seeks the Indictment is to conduct further speculative discovery in private litigation with the intent to use the Indictment against Defendants at trial. What AIG omits from its Motion is that this request is the latest in a series of similar requests AIG has made to other courts and governmental entities, all of which have been correctly denied.³ This Court should

² As a preliminary matter, AIG's motion remains procedurally defective. As a non-party to this criminal action, AIG should move to intervene in the action before the relief it seeks can be granted. In re Copley Press, Inc., 518 F.3d 1022, 1025 (9th Cir. 2008); United States v. Smith, 776 F.2d 1104, 1106 (3d. Cir. 1985). As a result, the Court, therefore, should deny AIG's Motion as procedurally improper.

Should the Court decline to deny the Motion as improper, CL and the CDR Parties understand this Court may recuse itself from hearing this matter. CL and the CDR Parties understand this Court may recuse itself from hearing this matter. At the July 1, 2011, hearing regarding AIG's most recent motion to unseal grand jury related pleadings and testimony in the action styled AIG Retirement Services, Inc. v. Altus Finance S.A., et al., Case No. CV 05-1035-JFW (CWx), the Honorable John F. Walter stated that this Court may choose to rule on AIG's motion to unseal the sealed Indictment or, should this Court recuse itself from hearing such a motion, "the [C]entral [D]istrict has procedures in place to reassign the motion." Aenlle-Rocha Decl. at Ex. A at 47. In the event this Court decides to recuse itself from deciding this Motion, it would serve judicial efficiency to assign this Motion to Judge Walter, who is already familiar with the procedural history and factual and legal issues of this case. Alternatively, if this Court elects to hear the Motion, it may make a preliminary finding as to whether a public right of access to the sealed Indictment exists and refer the Motion to Judge Walter for final determination as to whether AIG has demonstrated a legitimate need for disclosure of the sealed Indictment given his familiarity with that action.

³ AIG has moved on three prior occasions for the release of grand jury materials. All three motions have been denied. AIG has also moved to compel the production of documents relating to confidential communications between the defendants and the U.S. Attorney's Office. That motion also was denied. Aenlle-Rocha Decl. at Ex. B at 156.

1 similarly deny AIG's Motion because it has no more merit than any of the
2 previously denied requests.

3 On May 23, 2011, AIG asked the Honorable John F. Walter, who presides
4 over the civil action styled AIG Retirement Services, Inc. v. Altus Finance S.A., et
5 al., Case No. CV 05-1035-JFW (CWx) ("Civil Case"), to unseal the original
6 Indictment in this matter. In its motion to Judge Walter, AIG also sought to unseal
7 other materials from a related criminal miscellaneous matter that preceded this
8 criminal action, styled In re Grand Jury Investigation, Case No. CR Misc. 03-158-
9 JFW ("Grand Jury Proceeding") on the same grounds raised here. Declaration of
10 Sierra Elizabeth ("Elizabeth Decl.") at Ex. 9. Judge Walter denied AIG's motion to
11 unseal documents in the Grand Jury Proceeding, concluding that AIG's "vague,
12 generalized, and speculative assertions are completely insufficient to demonstrate a
13 legitimate need" for sealed court documents. Declaration of Fernando L. Aenlle-
14 Rocha ("Aenlle-Rocha Decl.") at Ex. A at 59. Judge Walter denied AIG's request
15 to unseal the Indictment because he did not have jurisdiction over this matter and
16 found that AIG should have directed that portion of its request to this Court.⁴
17 Aenlle-Rocha Decl. at Ex. A at 14.

18 The Indictment at issue was sealed in 2003 at the Government's request
19 following its return by the grand jury. Aenlle-Rocha Decl. ¶ 2. It remained under
20 seal thereafter and was ordered permanently sealed in this matter pursuant to the
21 terms of: (1) the binding plea agreement between the Government and CL, the CDR
22 Parties, MAAF, and Jean-Claude Seys, and (2) the non-criminal settlement
23 agreement between the Government and Artemis S.A. ("Artemis"). Government's
24 Opposition to AIG Retirement Services, Inc.'s Motion to Unseal Indictment

25 ⁴ Prior to the hearing on AIG's motion to unseal pleadings and grand jury testimony
26 filed in the Civil Case, Judge Walter had the Grand Jury Proceeding transferred to
27 himself because no judge was assigned to the matter following Judge Tevrizian's
28 retirement. Accordingly, Judge Walter had authority to deny AIG's request for the
sealed pleadings and testimony in the Grand Jury Proceeding and to order the
disclosure of the grand jury testimony of Francois Pinault.

1 (“Government’s Opp’n”) at Ex. A at 1-2. Upon entry of the aforementioned
 2 agreements, the Indictment was superseded by a First Superseding Information, the
 3 operative charging instrument upon which the plea and settlement agreements were
 4 based. Aenlle-Rocha Decl. ¶ 3.

5 Against this background, the Court should deny AIG’s Motion because it
 6 advances no legally defensible ground to justify unsealing the Indictment. AIG
 7 seeks access to the sealed Indictment to: (1) give it to its experts so they may make
 8 speculative predictions about how the United States Attorney’s Office (“USAO”) or
 9 the Board of Governors of the Federal Reserve System (“Federal Reserve”) might
 10 have acted had certain information come to light years earlier; and (2) glean
 11 material with which to unfairly tarnish CL and the CDR Parties in its upcoming
 12 trial in the Civil Case. Neither of these “needs” is persuasive.

13 As an initial matter, the sealed Indictment is neither admissible in the Civil
 14 Case nor relevant to AIG’s claims. An indictment is not evidence and has no
 15 probative value. Further, the sealed Indictment was not the basis for any of the
 16 pleas entered in the criminal action and its allegations do not address any allegedly
 17 fraudulent conduct purportedly directed by the defendants in the Civil Case (“civil
 18 defendants”) at AIG.⁵ Additionally, given that discovery in the Civil Case is
 19 closed, the Indictment is unlikely to lead to any admissible evidence relevant to
 20 AIG’s claims.

21 AIG’s speculative claim that the allegations in the sealed Indictment might
 22 possibly lead to evidence to support its theories about how the USAO or Federal
 23 Reserve might have acted is insufficient to justify disclosure. Trying to predict how

24 ⁵ As set forth in CL and the CDR Parties’ opposition to AIG’s most recent motion
 25 to disclose grand jury material, no AIG representative ever testified before the
 26 grand jury and AIG has presented no evidence that the grand jury investigation
 27 focused on any fraud allegedly perpetrated against AIG by any of the defendants in
 28 this action. Opposition to AIG’s Motion for Release of Grand Jury Materials, AIG
Retirement Services, Inc. v. Altus Finance S.A., Case No. CV 05-1035-JFW
 (CWx), Docket #576, filed April 12, 2011.

1 a government agency would have exercised its discretion years earlier in
2 hypothesized circumstances is inherently speculative and is not made less so by
3 disclosing a sealed document created years after the events at issue. Judge Walter
4 and Magistrate Judge Woehrle, who oversaw the extensive discovery in the Civil
5 Case, and the Federal Reserve have reached that conclusion. For example, Judge
6 Walter previously excluded the testimony of AIG's expert witness, who sought to
7 "predict" that the California Insurance Commissioner would have acted differently
8 if information had come to light earlier. Magistrate Judge Woehrle denied AIG's
9 motion to compel disclosure of documents relating to communications between the
10 civil defendants and the USAO, which involved the same claim of relevance AIG
11 makes here. Aenlle-Rocha Decl. at Ex. B at 156. And the Federal Reserve recently
12 denied a virtually identical request by AIG to obtain Confidential Supervisory
13 Information ("CSI") from the Federal Reserve concerning the Federal Reserve's
14 investigation undertaken from 1999 to 2003. Aenlle-Rocha Decl. at Ex. C at 240.

15 Importantly, AIG does not seek to vindicate any public interest through this
16 Motion to obtain the sealed Indictment, but instead moves to advance its own
17 private litigation interests. Contrary to AIG's broad assertions that it is entitled to
18 access the sealed Indictment, any right of access it has under the common law or
19 First Amendment is qualified, not absolute. In analyzing these rights of access,
20 courts balance the interests of the party seeking access against the countervailing
21 interests in maintaining the document under seal. Here, the privacy interests of
22 individuals named in the Indictment, but never prosecuted, and the public interest in
23 respecting plea agreements and negotiated settlements outweigh any speculative
24 private litigation interest AIG may have in accessing the sealed Indictment.

25 In sum, AIG's Motion seeks to unseal an Indictment against both the public
26 interest and the interests of private individuals, all in an effort to obtain unproven
27 allegations that lack evidentiary value. AIG's request to unseal the Indictment after
28 the close of discovery in the Civil Case is nothing more than an impermissible

1 “fishing expedition” and indicative of AIG’s persistent overreaching for documents
2 to which it is not entitled. Accordingly, this Motion should be denied.

3 II.

4 FACTS

5 **A. Grand Jury Proceeding and Sealed Indictment**

6 In 2002, a federal grand jury was impaneled to hear evidence of alleged
7 violations of federal laws related to the rehabilitation of Executive Life Insurance
8 Company. On July 30, 2003, the grand jury returned an Indictment that was sealed
9 at the USAO’s request that same day. Aenlle-Rocha Decl. at ¶ 2. The Indictment
10 names not only parties that eventually entered plea or settlement agreements that
11 are public, but also individuals who were never prosecuted and whose identity and
12 involvement in this Indictment have remained under seal. Id.

13 On December 17, 2003, certain civil defendants in AIG’s Civil Case, namely
14 CL, CDR-E, and MAAF, along with a third-party witness Jean-Claude Seys,
15 executed a binding plea agreement with the USAO (the “plea agreement”). As part
16 of the plea agreement, the USAO dismissed the charges in the Indictment against
17 CL and the CDR Parties. Elizabeth Decl. at Ex. 2 at 101. The USAO also
18 undertook the obligation to move for an order to permanently seal the Indictment.
19 Elizabeth Decl. at Ex. 2 at 105-06. The USAO reserved the right to unseal the
20 Indictment if charges in any superseding indictment were time-barred. Id.

21 On January 21, 2004, the Court accepted the terms of the plea agreement and
22 ordered that the Indictment remain under seal. Government’s Opp’n at Ex. A at 1-
23 2. Today, the Indictment remains sealed and in the custody of this Court. Aenlle-
24 Rocha Decl. at ¶ 2. As acknowledged by AIG, CL and the CDR Parties do not
25 possess a copy of the Indictment, although they were afforded the opportunity to
26 inspect it in 2003. Aenlle-Rocha Decl. at ¶ 4.

B. The Court in the Civil Case Has Consistently Rejected AIG's Repeated Attempts To Obtain Grand Jury and Indictment-Related Information

On May 2, 2011, the parties held a meet and confer related to this Motion. AIG stated that it intended to use the Indictment to inform the testimony of an expert witness on the hypothetical reaction of the USAO and Federal Reserve if the alleged fraud had been disclosed in 1993, including whether the civil defendants' interest in the insurance company assets would have been divested. Aenlle-Rocha Decl. at ¶ 8.

On May 23, 2011, AIG filed a motion in the Civil Case to unseal the sealed Indictment in this case and pleading and grand jury testimony from the Grand Jury Proceeding. Elizabeth Decl. at Ex. 9. On July 1, 2011, Judge Walter denied AIG's motion (with the exception the grand jury testimony of Francois Pinault) and declined to unseal the Indictment.⁶ Aenlle-Rocha Decl. at Ex. A at 47. At the same hearing, Judge Walter also denied AIG's request to unseal an August 15, 2003 order applying the crime-fraud exception to communications between Artemis and its attorneys and related pleadings in the Grand Jury Proceeding. Aenlle-Rocha Decl. at Ex. A at 59. In so ruling, Judge Walter rejected arguments identical to those put forth by AIG in this Motion. Judge Walter concluded that AIG had no First Amendment Right to the sealed order and related sealed pleadings, finding that AIG "feigns concern over the public interest," but "merely wants these materials for its own private litigation" and that "the incremental value and public access in this case is minimal in comparison to significant privacy interests."

⁶ The May 23 motion was AIG's third attempt to gain access to grand jury materials that originated in the Grand Jury Proceeding and were disclosed on a limited basis in a different civil case. The court had denied both of AIG's previous motions. In his most recent and final ruling, Judge Walter denied AIG's request for grand jury materials finding (with the exception of the Pinault testimony) even where AIG bore a "lesser burden in showing justification for the release of the materials," AIG did not establish "a sufficient particularized and compelling need for the disclosure." Aenlle-Rocha Decl. at Ex. A at 32-37.

1 Aenlle-Rocha Decl. at Ex. A at 54-55. Judge Walter also found that AIG had no
 2 common law right of access where AIG's purported justifications for accessing the
 3 sealed pleadings (the same arguments put forth in this Motion) were "vague,
 4 generalized, and speculative assertions . . . completely insufficient to demonstrate a
 5 legitimate need." Aenlle-Rocha Decl. at Ex. A at 59.

6 Judge Walter's denial of AIG's motion to unseal pleadings and grand jury
 7 testimony is only the most recent ruling against AIG's various attempts to gather
 8 confidential and sealed documents. In late June 2011, AIG attempted to obtain
 9 documents relating to confidential communications between the civil defendants
 10 and the USAO regarding information requests and responses sent as part of the
 11 USAO's investigation. Magistrate Judge Woehrle denied AIG's motion, citing
 12 "fundamental concerns about the confidentiality of a criminal investigation and the
 13 communications related to that investigation," and concluded that AIG had failed to
 14 show that such evidence would be relevant to its claims. Aenlle-Rocha Decl. at Ex.
 15 B at 156.

16 III.

17 ARGUMENT

18 A. The Sealed Indictment Is Irrelevant to AIG's Claims in the Civil Case

19 AIG's Motion should be denied because the Indictment AIG seeks to unseal
 20 is beyond the scope of permissible discovery. "Litigants 'may obtain discovery
 21 regarding any matter, not privileged, that is relevant to the claim or defense of any
 22 party.'" Surfvivor Media, Inc. v. Survivor Prods., 406 F.3d 625, 635 (9th Cir.
 23 2005) (citing Fed. R. Civ. P. 26(b)(1)). "Relevant information for purposes of
 24 discovery is information reasonably calculated to lead to the discovery of
 25 admissible evidence." Id. (internal quotations and citations omitted). "District
 26 courts have broad discretion in determining relevancy for discovery purposes." Id.
 27 (affirming the magistrate judge's limitation on discovery) (citation omitted).
 28 Moreover, courts have a duty to pare down overbroad discovery requests by

1 weighing the value of the material sought against the burden of providing it and
2 considering whether the discovery will further society's interest for seeking truth.
3 Masterson v. Huerta-Garcia, No. 2:07-cv-1307-KJD-PAL, 2010 WL 4053924 at *4
4 (E.D. Cal. Sept. 30, 2010).

5 Here, the document at issue is a sealed Indictment that is not under the
6 control of any of the litigants in the Civil Case; rather, it is an official record in the
7 custody of the Court. It is also not a document prepared by any of the parties to the
8 litigation, but is rather a set of allegations prepared by the USAO and returned by a
9 federal grand jury.

10 There is no sound basis to allow the unsealing and production of the
11 Indictment to be used in the pending Civil Case. "Neither tradition nor logic
12 supports public access to inadmissible evidence." United States v. McVeigh, 119
13 F.3d 806, 813 (10th Cir. 1997). The sealed Indictment, which is nothing more than
14 a collection of allegations, is not reasonably calculated to lead to the discovery of
15 admissible evidence, even assuming that the discovery period in the Civil Case had
16 not already closed (which it did on July 1, 2011). Fed. R. Civ. P. 26(b)(1). For this
17 reason, it is well-established that an indictment is not evidence and has no probative
18 value at trial. See, e.g., United States v. Locklin, 530 F.3d 908, 912 (9th Cir. 2008)
19 (noting that the district court correctly instructed the jury that the First Superseding
20 Indictment was not evidence); Scholes v. African Enter., Inc., 854 F. Supp. 1315,
21 1324 (N.D. Ill. 1994) (declining to consider an indictment as part of the evidentiary
22 record on summary judgment because the indictment contained mere allegations).

23 Further undercutting any possible probative value the sealed Indictment
24 could possess is that the sealed Indictment was not the operative charging
25 instrument in this case. With respect to CL and CDR-E, the allegations in the
26 sealed Indictment were superseded by a First Superseding Information, which
27 formed the basis for the plea agreement. Aenlle-Rocha Decl. at ¶ 3. For the
28 individuals who were never prosecuted, the allegations were dismissed. Id.

1 Moreover, pursuant to the plea agreement entered into between CL, the CDR
 2 Parties, MAAF, and the USAO, the USAO agreed to dismiss all charges in the
 3 sealed Indictment that were not resolved by the plea agreement. Elizabeth Decl. at
 4 Ex. 2 at 101.

5 As noted above, although not expressly stated in Plaintiff's Motion,
 6 Memorandum of Points and Authorities, or Proposed Order, AIG stated in its May
 7 2, 2011 meet and confer that it intended to use the sealed Indictment to inform the
 8 testimony of an expert witness on the hypothetical reaction of the USAO and
 9 Federal Reserve if the alleged fraud had been disclosed in 1993, including whether
 10 the civil defendants' interest in the insurance company assets would have been
 11 divested. Aenlle-Rocha Decl. ¶ 8. AIG's asserted "legitimate need," however, is
 12 based solely on its speculation that the Indictment's "allegations [] are more
 13 extensive and more wide-ranging than the plea agreements themselves." Pl.'s
 14 Mem. of P. & A. at 9.

15 Even if true, this argument fails to recognize that the sealed Indictment
 16 contains nothing more than unproven allegations—a point made more significant
 17 by the fact that none of the civil defendants pleaded guilty to charges contained in
 18 the sealed Indictment. Moreover, Judge Walter, in the Civil Case, previously
 19 disallowed the very type of speculative "expert" testimony AIG seeks to inform and
 20 support by obtaining the sealed Indictment. Aenlle-Rocha Decl. at Ex. D at 256,
 21 n.22 ("In light of [the proposed expert's] own testimony that the Commissioner
 22 himself is the best person to speak to how the Commissioner would have acted in
 23 the Spring of 1993, the Court finds that [the proposed expert's] alleged 'specialized
 24 knowledge' is based on nothing more than his personal or subjective beliefs and
 25 unsupported speculation."). On appeal, the Ninth Circuit affirmed Judge Walter's
 26 ruling to exclude such testimony. AIG Retirement Services, Inc. v. Altus Finance
 27 S.A., Nos. 07-56019, 07-56679, 2010 WL 510620, *1 (9th Cir. Feb. 9, 2010)
 28 (unpublished).

ultimately involve a balancing test,” McVeigh, 119 F.3d at 812, and under both standards the interests weigh in favor of maintaining the Indictment under seal.

1. AIG Does Not Have a Right of Access to the Sealed Indictment under the First Amendment

AIG has no First Amendment right to access the sealed Indictment in this case. To evaluate the First Amendment right of access, courts apply the “experience and logic” test and evaluate: (1) whether the document has historically been open and available to the public, and (2) “whether public access plays a significant positive role in the functioning of the particular process in question.” Press-Enter. Co. v. Superior Court, 478 U.S. 1, 8, 106 S. Ct. 2735, 92 L. Ed. 2d 1 (1986) (citation omitted). The Supreme Court has made clear that, even where the First Amendment’s qualified right of access attaches to a public record, the right “is not absolute.” Id. at 9 (citation omitted). If a qualified First Amendment right of access is found, “the district court may then seal the documents only if ‘closure is essential to preserve higher values and is necessary to serve that interest.’” McVeigh, 119 F.3d at 812-13 (citing Press-Enterprise Co., 464 U.S. at 510).

AIG relies heavily on the district court’s decision in Kott, 380 F. Supp. 2d at 1122, but fails to address the obvious distinctions between the two cases. In Kott, the First Amendment right of access was applied to a news organization, Dow Jones on behalf of The Wall Street Journal, for the purpose of informing the public so that “it is armed with enough information to know what questions to ask.” Id. at 1124. Dow Jones sought the sealed indictment to “serve as a check upon the judicial process,” Globe Newspaper Co. v. Superior Court, 457 U.S. 596, 606, 102 S. Ct. 2613, 73 L. Ed. 2d 248 (1982), where it questioned the “fairness and propriety of the plea agreement.” Aenlle-Rocha Decl. at Ex. E at 275-76.

In stark contrast, AIG seeks the sealed Indictment for personal benefit and consumption, not for public information and dissemination. Consequently, the First Amendment value of informing the public is not at issue in this proceeding. As

1 Judge Walter accurately observed regarding AIG's efforts to gain access to other
 2 sealed court documents, "while AIG feigns concern over the public interest and the
 3 functioning of the criminal justice system, it merely wants these materials for its
 4 own private litigation interests, not to serve as a curb on prosecutorial misconduct
 5 or to educate the public." Aenlle-Rocha Decl. at Ex. A at 54.

6 Additionally, Kott did not present the same privacy concerns at issue here.
 7 Two individuals in Kott were named in the sealed Indictment — Kott and one other
 8 defendant. Kott, 380 F. Supp. 2d at 1123. Here, there are multiple individuals
 9 named in the sealed Indictment who were never prosecuted and whose privacy
 10 interests are at stake, as discussed below.⁸ Aenlle-Rocha Decl. ¶ 2. These
 11 individuals will not have the opportunity to appear before this Court to oppose
 12 AIG's Motion and protect their privacy interests.

13 Finally, unlike Kott, the USAO here moved to permanently seal the
 14 Indictment pursuant to a negotiated plea agreement that the Court approved. There
 15 was no such provision in the plea agreement between Kott and the USAO. Aenlle-
 16 Rocha Decl. at Ex. F at 284-343. The plea agreement in Kott compelled the USAO
 17 not to prosecute any additional charges arising out of the transactions alleged in the
 18 indictment, but did not obligate the USAO to move to permanently seal the
 19 indictment. Id. at 300-01. In contrast, CL, the CDR Parties, MAAF, and Mr. Seys
 20 bargained for and secured the USAO's agreement to move to seal the Indictment
 21 permanently. Elizabeth Decl. at Ex. 2 at 105-06. Moreover, in accepting the guilty
 22 pleas, the Court agreed to fulfill the parties' agreements to seal the Indictment,
 23 pursuant to Fed. R. Crim. P. 11(c)(1)(C).⁹ See Santobello v. New York, 404 U.S.

24 ⁸ "As the court could determine from a review of the Original Indictment, it
 25 contains specific allegations of criminal conduct by individuals other than those
 26 charged in the First Superseding Indictment or who entered guilty pleas or entered
 27 into settlement agreements." Government's Opp'n at 19.

28 ⁹ The plea agreements in this action were effectively contracts between the
 Government and the Defendants that executed them, and the Court which accepted
 their terms, pursuant to Fed. R. Crim. P. 11(c)(1)(C). See United States v. Clark,
 218 F.3d 1092, 1095 (9th Cir. 2000); United States v. Keller, 902 F.2d 1391, 1393

1 257, 262, 30 L. Ed. 2d 427, 92 S. Ct. 495 (1971) (“[W]hen a plea rests in any
 2 significant degree on a promise or agreement of the prosecutor, so that it can be
 3 said to be part of the inducement or consideration, such promise must be
 4 fulfilled.”). The USAO also agreed to permanently seal the Indictment in its non-
 5 criminal settlement agreements with Artemis, Francois Pinault, Patricia Barbizet,
 6 Marie-Christine de Percin, and Emmanuel Cueff. Aenlle-Rocha Decl. at Ex. G at
 7 361-62.

8 Maintaining the sealed Indictment is not merely a matter of importance for
 9 the parties to these plea agreements and settlements. Failure to honor the terms of
 10 the plea agreement by unsealing the Indictment may have a chilling effect on future
 11 plea agreements and settlements in other cases. See McVeigh, 119 F.3d at 814
 12 (finding adequate basis for the district court’s decision to redact a sealed severance
 13 motion requested by a news organization as “necessary to avoid chilling the sort of
 14 candor needed to assess whether separate trials were necessary”) (citation omitted);
 15 United States v. Corbitt, 879 F.2d 224, 238 (7th Cir. 1989) (recognizing that
 16 providing a presentence report to a third party could have a “chilling effect on the
 17 willingness of various individuals to contribute information that will be
 18 incorporated into the report”) (citing U.S. Dept. of Justice v. Julian, 486 U.S. 1, 12,
 19 108 S. Ct. 1606, 100 L. Ed. 2d 1 (1988)).

20 **a. AIG Does Not Have a Legitimate Need for the Sealed**
 21 **Indictment**

22 AIG claims it has “legitimate need” for the sealed Indictment. AIG claims it

23
 24 (9th Cir. 1990) (“Plea agreements are contractual in nature and are measured by
 25 contract law standards.”) (citation omitted). In construing an agreement, a court
 26 must determine what the defendant “reasonably understood to be the terms of the
 27 agreement.” See Keller, 902 F.2d at 1393 (citing United States v. Read, 778 F.2d
 28 1437, 1441 (9th Cir. 1985)). Because the Court accepted the terms of the binding
 agreements, CL and the CDR Parties respectfully submit that the Court should
 continue to enforce the bargained-for terms of the parties’ plea and settlement
 agreements and deny AIG’s motion.

needs the Indictment “to better understand the scope and extent of Defendants’ criminal conspiracy and the government’s response to it.” Pl.’s Mem. of P. & A. at 9. AIG further claims that “the Indictment will shed light on both the USAO’s views of the relationships between the Defendants and the scope and nature of the Defendant’s unlawful activity” arguing that these issues “are relevant to understanding how the Federal Reserve Board and the USAO would have treated the Defendants had the fraud come to light in 1994.” Pl.’s Mem. of P. & A. at 9. Judge Walter rejected identical arguments at the July 1, 2011 hearing when he denied AIG’s request for access to sealed court documents and found that “[t]hese vague, generalized, and speculative assertions are completely insufficient to demonstrate a legitimate need and certainly are insufficient to demonstrate that the information cannot be obtained elsewhere, especially given the extensive and lengthy discovery that has been conducted” Aenlle-Rocha Decl. at Ex. A at 59. AIG puts forth the same vague and speculative arguments before this Court in the hopes that a different judge will render a different result. However, AIG’s inadequate justifications for obtaining the sealed Indictment must fail when weighed against the interests of honoring bargained-for plea and settlement agreements, and protecting the privacy interests of individuals named in the sealed Indictment who were never prosecuted.

**b. That Facts in the Sealed Indictment Have Become Public
Does Not Impact the Sealed Indictment**

AIG mistakenly relies on the existence of a news article publishing information regarding the sealed Indictment to argue that the Indictment no longer needs to be sealed. Rather than bolster AIG’s specious argument for disclosure, AIG’s access to publicly available facts from the Indictment and volumes of information regarding the USAO’s investigation and negotiations with CL and the CDR Parties support maintaining the sealed Indictment. That information regarding the sealed Indictment is publicly available from news sources undercuts

1 rather than bolsters AIG's claim of legitimate need for the sealed Indictment. As
 2 Judge Walter explained when he denied AIG's motion to unseal pleadings and
 3 grand jury testimony, "[i]f one carefully reviews the plea agreements, settlement
 4 agreements, and other publicly-filed documents in the criminal case, the full scope,
 5 details, and nature of the conspiracy are fully discussed and the roles of the co-
 6 conspirators, charged and uncharged, are clearly described. . . . [T]he incremental
 7 value and public access in this case is minimal in comparison to the significant
 8 privacy interests that would be jeopardized." Aenlle-Rocha Decl. at Ex. A at 55.

9 **2. AIG Does Not Have a Common Law Right of Access to the Sealed**
 10 **Indictment**

11 "Historically, courts have recognized a 'general right to inspect and copy
 12 public records and documents, including judicial records and documents.'" Kamakana v. City & County of Honolulu, 447 F.3d 1172, 1178 (9th Cir. 2006)
 13 (citing Nixon v. Warner Commc'ns, Inc., 435 U.S. 589, 597, 98 S. Ct. 1306, 55 L.
 14 Ed. 2d 570 (1978)). "[T]he interest of citizens in 'keep[ing] a watchful eye on the
 15 workings of public agencies'" justifies this right. Id. (citing Nixon, 435 U.S. at
 16 598). Although the Ninth Circuit recognizes a presumption in favor of the common
 17 law right of access, Foltz v. State Farm Mut. Auto. Ins. Co., 331 F.3d 1122, 1135
 18 (9th Cir. 2003), courts recognize that this right of access is not absolute. See
 19 Nixon, 435 U.S. at 598 ("[T]he right to inspect and copy judicial records is not
 20 absolute"); Kamakana, 447 F.3d at 1178 ("[A]ccess to judicial records is not
 21 absolute"); In re Copley Press, 518 F.3d 1022, 1029 (9th Cir. 2008) (recognizing a
 22 common law right of access, but finding that "this right is not absolute") (citation
 23 omitted).

24
 25 In determining whether to grant access to sealed documents, courts must
 26 "conscientiously balance[] the competing interests of the public and the party who
 27 seeks to keep certain judicial records secret." Kamakana, 447 F.3d at 1179 (citing
 28 Foltz, 331 F.3d at 1135). Moreover, the Supreme Court has recognized that the

1 right of access does not permit improper use of materials including for “private
 2 spite, [to] promote public scandal,” or as a “source[] of business information that
 3 might harm a litigant’s competitive standing.” Nixon, 435 U.S. at 598 (citation
 4 omitted); see United States v. Amodeo, 71 F.3d 1044, 1051 (2d Cir. 1995)
 5 (“Commercial competitors seeking an advantage over rivals need not be indulged in
 6 the name of monitoring the courts, and personal vendettas similarly need not be
 7 aided.”). Additionally, “privacy rights may outweigh the public’s interest in
 8 disclosure.” United States v. Smith, 776 F.2d 1104, 1113 (3d Cir. 1985) (denying
 9 request to unseal bill of particulars because protecting the privacy interest of third
 10 parties named in the document outweighed the public’s interest in access).

11 Here, AIG fails to identify any public interest in releasing the sealed
 12 Indictment, let alone a legitimate interest. The purpose of its request is not of the
 13 type contemplated by the common law right of access, such as a “citizen’s desire to
 14 keep a watchful eye on the working of public agencies” or “a newspaper publisher’s
 15 intention to publish information concerning the operation of government.” Nixon,
 16 435 U.S. at 598 (citations omitted). Rather, AIG wants to use this information for
 17 its private, personal gain in the Civil Case by seeking improperly to attack the
 18 reputations of the civil defendants, including CL and the CDR Parties, on the basis
 19 of unproven and untried allegations in a separate action. Indeed, the virtues of the
 20 common law right of access are undermined by AIG’s attempt to resurrect
 21 dismissed allegations that have no evidentiary value in the Civil Case or this
 22 proceeding.

23 Additionally, the privacy interests of individuals named in the sealed
 24 Indictment, who were never prosecuted, outweigh AIG’s purported interests. The
 25 Court has “a compelling governmental interest in making sure its own process was
 26 not utilized to unnecessarily jeopardize the privacy and reputational interests of the
 27 named individuals.” Smith, 776 F.2d at 1114 (“The individuals on the sealed list
 28 are faced with more than mere embarrassment. . . . [P]ublication of the list might

1 be career ending for some . . . [and] will inflict serious injury on the reputations of
 2 all.”). Here, there are individuals and/or entities named in the sealed Indictment
 3 that were never prosecuted and whose privacy interests are at stake. Privacy
 4 interests can outweigh even legitimate claims to release otherwise public court
 5 documents. *Id.* at 1113. Disclosure of allegations against individuals named in the
 6 sealed Indictment who were never prosecuted could cause serious reputational
 7 harm. As the Government explains in its opposition, “the procedural posture of this
 8 case (the bulk of the charges in the Original Indictment dismissed, and no
 9 proceedings having been conducted on it) leaves these individuals without any
 10 forum in which to exonerate or explain themselves if the Original Indictment is
 11 unsealed.” Government’s Opp’n at 19. Accordingly, given the risk of serious
 12 reputational injury, the privacy interests of others (who have received no notice or
 13 been afforded any opportunity to be heard) greatly outweigh AIG’s weak personal
 14 justification for seeking access to the sealed Indictment.

15 In sum, the articulated privacy interests and public interest in respecting
 16 bargained-for binding plea agreements outweigh AIG’s self-serving request for
 17 expansive discovery of irrelevant and inadmissible information in the sealed
 18 Indictment. Accordingly, AIG’s Motion should be denied.

19 IV.

20 CONCLUSION

21 For the above reasons, the Court should deny AIG’s Motion to Unseal
 22 Indictment.

23 Respectfully submitted,

24 Dated: August 8, 2011

WHITE & CASE LLP

25 By: /s/ Fernando L. Aenlle-Rocha
 26 Fernando L. Aenlle-Rocha

27 *Attorneys for Consortium de Réalisation*
 28 *S.A. and CDR Entreprises, formerly*
known as Altus Finance S.A.

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2 Dated: August 8, 2011

CLEARLY GOTTLIEB STEEN &
HAMILTON LLP

3
4 By: /s/ Avram E. Luft
Avram E. Luft

5 *Attorneys for Crédit Lyonnais S.A.*
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